

UNITED STATES DISTRICT COURT  
SOUTHERN DISTRICT OF NEW YORK

ADAMA BAH,

Plaintiff,

-against-

CITY OF NEW YORK; Police Officer NEVA BECERRIL; Sergeant MARILYN AGUIRRE; Lieutenant CHARMAINE PILGRIM; JOHN and JANE DOE 4-10,

Defendants.

**SECOND AMENDED  
COMPLAINT**

Jury Trial Demanded

20 CV 263 (AT) (KHP)

**NATURE OF THE ACTION**

1. This is a civil rights action seeking money damages.

**JURISDICTION AND VENUE**

2. This action is brought pursuant to 42 U.S.C. §§ 1983, 1988 and 2000cc, the First and Fourteenth Amendments to the Constitution of the United States and the laws of the State of New York.

3. The jurisdiction of this Court is predicated upon 28 U.S.C. §§ 1331, 1343 and 1367(a).

4. Venue is proper in this district pursuant to 28 U.S.C. §§ 1391 (b) and (c).

5. This Court has supplemental jurisdiction over the New York State claims pursuant to 28 U.S.C. § 1337.

**JURY DEMAND**

6. Plaintiff demands a trial by jury in this action.

**NOTICE OF CLAIM**

7. Within ninety days after the claim alleged in this complaint arose, plaintiff filed a notice of claim that was duly served upon the City of New York.

8. A hearing pursuant to GML § 50-h was held on January 9, 2020.

9. At least thirty days have elapsed since the service of the notice of claim, and adjustment or payment of the claim has been neglected or refused.

10. This action has been commenced within one year and ninety days after the events upon which the claim is based.

**PARTIES**

11. Plaintiff Adama Bah is a practicing Muslim woman who wears a hijab. At the time of the events described herein she was also an auxiliary NYPD officer.

12. Defendant City of New York is a municipal corporation organized under the laws of the State of New York. It operates the NYPD and DOC, agencies of defendant City of New York responsible for the unconstitutional policies described and referenced herein, and for the appointment, training, supervision, promotion and discipline of police officers and correction officers, including the individual defendants in this action.

13. At all times relevant defendants Police Officer Neva Becerril (“Becerril”), Sergeant Marilyn Aguirre (“Aguirre”) and Lieutenant Charmaine Pilgrim (“Pilgrim”) were employed by the NYPD.

14. At all times relevant herein, defendants Becerril, Aguirre and Pilgrim were acting as agents, servants and employees of the City of New York and the NYPD. Defendants Becerril, Aguirre and Pilgrim are sued in their individual and official capacities.

15. At all times relevant defendants John and Jane Doe 4 through 10 were police or correction officers or supervisors employed by the NYPD or DOC. Plaintiff does not know the real names and shield numbers of defendants John and Jane Doe 4 through 10.

16. At all times relevant herein, defendants John and Jane Doe 4 through 10 were acting as agents, servants and employees of the City of New York and the NYPD or DOC. Defendants John and Jane Doe 4 through 10 are sued in their individual and official capacities.

17. At all times relevant herein, all individual defendants were acting under color of state law.

### THE POLICY

18. The NYPD has established a policy – to which plaintiff was subjected – requiring arrestees with sincerely-held religious beliefs to remove their head coverings and be photographed without them. *See Clark, et ano. v. City of New York*, 18 CV 2334 (AT) (KHP), DE #1, ¶¶ 15-50.

19. This policy is unconstitutional. U.S. Const. amend. I; Religious Land Use and Institutionalized Persons Act, 42 U.S.C. § 2000cc (“RLUIPA”); *Khatib v. County of Orange*, 639 F.3d 898, 907 (9th Cir. 2011) (“A Muslim woman who must appear before strange men she doesn’t know, with her hair and neck uncovered in a violation of her religious beliefs, may feel shame and distress. This is precisely the kind of ‘mischief’ RLUIPA was intended to remedy.”).

### PLAINTIFF IS SUBJECTED TO THE POLICY

20. On the morning of August 6, 2019, plaintiff was driving on Second Avenue in Manhattan when she was pulled over by NYPD Police Officer Joseph Calvo and his unidentified partner.

21. Plaintiff was alone and wearing her hijab.

22. Officer Calvo ordered Ms. Bah out of her vehicle, handcuffed and arrested her.

23. The officer charged Ms. Bah with intentional forgery based on the license plates that had been put on her vehicle by the dealership, despite the fact that plaintiff was clearly a good faith purchaser lacking intent to defraud.

24. For the next approximately fourteen hours, Ms. Bah was almost continuously handcuffed.

25. After another unidentified officer arrived, Ms. Bah was put in a police vehicle and taken to the 23<sup>rd</sup> Precinct.

26. At the precinct, Ms. Bah was made to wait for defendant Becerril who eventually arrived and began to remove plaintiff's hijab in an open area of the precinct.

27. Before the hijab could be removed, plaintiff asked to go to a private area of the precinct to be searched.

28. Becerril eventually searched Ms. Bah in a holding cell bathroom. The search included defendant Becerril reaching under plaintiff's hijab to remove plaintiff's wireless headphones.

29. Ms. Bah was then fingerprinted and photographed while wearing her hijab.

30. Ms. Bah was then taken to Manhattan Central Booking, where an unidentified commanding officer directed another officer to "remove that thing now" referring to plaintiff's hijab.

31. The very notion of removing her headscarf was and is exceedingly upsetting to Ms. Bah and she tried to explain to the commanding officer the religious significance and injury to her dignity that would result from its removal.

32. Following a very unpleasant and traumatic exchange, officers at Central Booking ultimately photographed plaintiff wearing her hijab.

33. Ms. Bah was then taken to One Police Plaza.

34. At One Police Plaza, Ms. Bah was further traumatized when defendant Sergeant Marilyn Aguirre demanded that she remove her head covering.

35. Defendant Aguirre told Ms. Bah that she must remove her hijab or Aguirre would remove it by force.

36. As Ms. Bah sobbed, she tried to explain to defendant Aguirre that removing her hijab would be violative of her deepest religious beliefs, something that plaintiff would not even do in the presence of close family.

37. Shaken to her core, Ms. Bah reluctantly pulled her hijab back to expose her ears, pleading with defendant Aguirre that this should be enough to identify her.

38. Ms. Bah knew that any photograph would be stored on NYPD computers and easily accessible.

39. A photograph was taken.

40. The photograph taken of Ms. Bah at One Police Plaza is presently on file and accessible to the NYPD.

41. Ms. Bah was then taken to Manhattan Central Booking, where she was instructed by unidentified officers to remove her headscarf and lift her dress to be searched.

42. Plaintiff reluctantly permitted the search and waited in a cell.

43. Defendant Lieutenant Pilgrim then removed Ms. Bah from the holding cell and told Ms. Bah that she would be forced to remain overnight, apart from her children, unless she agreed to be photographed without her hijab.

44. If she remained overnight, Ms. Bah feared that she would miss her daughter's kindergarten graduation ceremony the next day.

45. Humiliated and in severe emotional distress, Ms. Bah relented and removed her headscarf.

46. A photograph was taken.

47. The photograph taken of Ms. Bah at Central Booking is presently on file and accessible to the NYPD.

**FIRST CLAIM**

The Religious Land Use and Institutionalized Persons Act  
(42 U.S.C. § 2000cc)

48. Plaintiff repeats and realleges each and every allegation as if fully set forth herein.

49. The RLUIPA provides, in relevant part, the following: “No government shall impose a substantial burden on the religious exercise of a person residing in or confined to an institution, as defined in section 1997 of this title, even if the burden results from a rule of general applicability, unless the government demonstrates that the imposition of the burden on that person- (1) is in furtherance of a compelling governmental interest; and (2) is the least restrictive means of furthering that compelling governmental interest.” 42 U.S.C. § 2000cc- 1(a)(1)-(2).

50. Plaintiff is a “person” as defined under the RLUIPA. See 42 U.S.C. § 2000cc-1(a) and 42 U.S.C. § 1997(3).

51. Plaintiff’s decision to wear a hijab constitutes a sincerely-held religious belief.

52. At all relevant times, defendant City of New York met the definition of the term “government” under the RLUIPA. *See* 42 U.S.C. § 2000cc-5(4)(A)(i)-(iii)

53. At all relevant times, the locations where the NYPD takes Booking Photographs, including, but not limited to, One Police Plaza in Manhattan and 100

Centre Street in Manhattan, where the events alleged in the complaint transpired, are federally-funded “institutions” as defined under the RLUIPA and the Civil Rights of Institutionalized Persons Act of 1980 (“CRIPA”), 42 U.S.C. § 1997(l)(B)(ii)-(iii).

54. At all relevant times, plaintiff was “residing in or confined to institutions” as defined under the RLUIPA when the events alleged above transpired.

55. Defendants’ acts or omissions, policies, and customs substantially burdened plaintiff’s religious exercise by requiring her to remove her hijab to be photographed while she was residing in or confined to One Police Plaza in Manhattan and 100 Centre Street in Manhattan.

56. Defendants’ acts or omissions, and the City of New York’s policies and customs, do not further a compelling government interest.

57. Defendants’ acts or omissions, policies, and customs are not the least-restrictive means of furthering a compelling government interest.

58. As a direct and proximate result of defendants’ wrongful acts and omissions, plaintiff has sustained damages, and has suffered and continues to suffer mental anguish, physical and emotional distress, humiliation, and embarrassment.

**SECOND CLAIM**

Free Exercise Clause  
(42 U.S.C. § 1983)

59. Plaintiff repeats and realleges each and every allegation as if fully set forth herein.

60. 42 U.S.C. § 1983 prohibits any person acting under color of state law, custom, or usage to deprive a citizen of rights secured by the Constitution.

61. At all relevant times, defendants acted under color of state law.

62. Under the First Amendment to the Constitution of the United States of America, plaintiff has the right to freely exercise her religion.

63. By forcing plaintiff to remove her hijab for the Booking Photographs, defendants deprived plaintiff of her right to freely exercise her religion in contravention of the Free Exercise Clause.

64. As a direct and proximate result of defendants' unlawful discriminatory conduct, plaintiff has sustained damages, and plaintiff has suffered and continue to suffer mental anguish, physical and emotional distress, humiliation, and embarrassment.

**THIRD CLAIM**

New York State Constitution, Article I, Section 3

65. Plaintiff repeats and realleges each and every allegation as if fully set forth herein.

66. Article I, Section 3 of the Constitution of the State of New York provides that: "The free exercise and enjoyment of religious profession and worship, without discrimination or preference, shall forever be allowed in this state to all humankind." McKinney's Const. Art. 1, § 3.

67. Defendant City of New York's policy requiring that arrestees who wear religious head coverings remove those head coverings to be photographed violates Article I, Section 3 by disallowing the free exercise of religion.

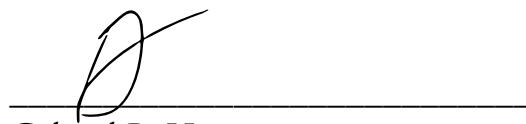
68. As a direct and proximate result of defendants' unlawful conduct, plaintiff has sustained damages, and plaintiff has suffered and continue to suffer mental anguish, physical and emotional distress, humiliation, and embarrassment.

WHEREFORE, plaintiff Adama Bah respectfully requests judgment against defendants as follows:

- a) Awarding such damages to plaintiff as will fully compensate her for her loss of rights and emotional distress suffered due to defendants' unlawful conduct;
- b) Awarding punitive damages to plaintiff;
- c) Awarding plaintiff reasonable attorneys' fees, costs, and expenses incurred in prosecuting this action; and
- d) Granting plaintiff such other further relief as may be just and proper.

Dated: November 2, 2020  
Briarcliff Manor, New York

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